

Message Text

PAGE 01 VIENNA 09924 01 OF 03 021314Z

53

ACTION ACDA-19

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

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R 012133Z DEC 73

FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 802
SECDEF WASHDC
INFO USMISSION NATO
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE
USCINCEUR

C O N F I D E N T I A L SECTION 1 OF 3 VIENNA 9924

MBFR NEGOTIATIONS
FROM US REP MBFR

E.O. 11652: GDS
TAGS: PARM, NATO
SUBJECT: MBFR NEGOTIATIONS: AD HOC GROUP MEETING,
NOVEMBER 29, 1973

1. BEGIN SUMMARY. AD HOC GROUP ON NOVEMBER 29 HEARD
REPORTS ON BILATERALS, DISCUSSED ORAL REPORT TO NAC TO BE
MADE ON DEC. 3, AND REVIEWED OUTLINE FOR NEXT ALLIED PLENARY
PRESENTATION. BILATERALS INCLUDED A SECOND INDICATION THAT
EAST WAS PUZZLED BY ALLIED INCLUSION OF FRENCH FORCES IN FRG
IN THE PROPOSED COMMON CEILING LEVEL AND A HINT BY BUL-
GARIAN REP THAT EAST MIGHT GO PUBLIC WITH ITS PROPOSAL.
DISCUSSION ON REPORT TO NAC DEVELOPED INTO GENERAL REVIEW
OF APPARENT EASTERN POSITIONS, CONCLUDING THAT EAST WISHED
TO EMPHASIZE LINK BETWEEN PHASES, REDUCTIONS OF ALL EURO-
CONFIDENTIAL

PAGE 02 VIENNA 09924 01 OF 03 021314Z

PEAN FORCES, AND INCLUSION OF AIR AND NUCLEAR FORCES IN
REDUCTIONS. THERE HAVE BEEN NUMEROUS HINTS OF POSSIBLE
EASTERN FLEXIBILITY REGARDING PHASING, BUT NO BASIS YET
EXISTS FOR CONCLUSION THAT EAST IS PREPARED TO BE FORTH-

COMING ON ANY SPECIFIC SUBSTANTIVE ISSUE. OUTLINE FOR NEXT PLENARY PRESENTATION WILL BE USED BY DRAFTING GROUP TO PREPARE A TEXT FOR AD HOC GROUP REVIEW ON DEC. 3. END SUMMARY.

2. ARRANGEMENTS FOR FUTURE PLENARIES. CHAIRMAN (NORWEGIAN REP VAERNO) ASKED BELGIAN ACTING REP (WILLOT) WHETHER THERE HAD BEEN ANY FURTHER INDICATION FROM THE PACT ON THE NUMBER OF PLENARIES DESIRED FOR NEXT WEEK. BELGIAN ACTING REP REPLIED THAT BELGIAN REP (ADRIAENSSEN) HAD TOLD HIM BEFORE LEAVING FOR GRUSSELS EARLIER IN THE DAY THAT PACT DESIRED TO HAVE TWO PLENARIES NEXT WEEK.

3. STATUS OF ALLIED COMMON FACILITY IN RENNWEG BUILDING. AD HOC GROUP SECRETARY (DE BURLET) REPORTED THAT RENOVATION OF RENNWEG BUILDING WAS PROCEEDING ACCORDING TO PLAN, THAT PAINTING WAS NEARLY COMPLETED AND THAT EQUIPMENT FOR SETTING UP COMMUNICATIONS CENTER HAD ARRIVED FROM SHAPE. HE REPORTED THAT COMMUNICATIONS CENTER MIGHT BE OPERABLE IN THREE WEEKS ALTHOUGH THERE COULD BE SOME DELAY. CONFERENCE ROOM FOR AHG IS EXPECTED TO BE READY BY JANUARY 3, AT WHICH TIME DELEGATIONS COULD MOVE FURNITURE INTO THEIR OFFICES IN RENNWEG.

4. BILATERAL CONTACTS. UK REP (ROSE) REPORTED THAT SOVIET DEPREP SMIRNOVSKY, AT SOCIAL OCCASION AT ROSE'S HOUSE ON 28 NOVEMBER, HAD REPEATED MANY OF USUAL SOVIET THEMES, SUCH AS NECESSITY FOR FRG REDUCTIONS, NEED FOR TIGHT LINKAGE OF PHASES, AND CONCERN OVER FUTURE EUROPEAN DEFENSE COOPERATION. REP REPORTED THAT SMIRNOVSKY HAD ALSO RAISED ISSUE OF POSITION OF FRENCH FORCES, ASKING WHETHER FRENCH FORCES IN THE FRG WERE INCLUDED IN THE ALLIED FIGURE OF 777,000 GROUND FORCE PERSONNEL IN THE AREA OF REDUCTION. WHEN ROSE INDICATED THAT FRENCH FORCES WERE INCLUDED IN THIS COUNT, SMIRNOVSKY HAD APPEARED RATHER SURPRISED. SMIRNOVSKY HAD INDICATED THAT IF FRENCH FORCES WERE ADDED TO A ALLIED COMMON CEILING OF 700,000, THIS WOULD NOT LEAVE MUCH ROOM FOR NATO REDUCTIONS FROM 777,000. ROSE TOLD SMIRNOVSKY THAT IT WAS ALLIED INTENTION THAT 700,000 LEVEL FOR COMMON
CONFIDENTIAL

PAGE 03 VIENNA 09924 01 OF 03 021314Z

CEILING WOULD INCLUDE FRENCH FORCES, AND THAT IF FRENCH FORCES WERE NOT COUNTED IN THE COMMON CEILING, AS SMIRNOVSKY SEEMED TO BELIEVE, THIS WOULD HAVE RESULTED IN A COMMON CEILING OF 650,000 INSTEAD OF THE 700,000 THAT ALLIES HAVE PROPOSED. US REP OBSERVED THAT HE HAD REPORTED ON NOVEMBER 27 A SIMILAR CONFUSION ON THE PART OF THE POLISH DELOFFS. CHAIRMAN SUGGESTED AHT ALLIES MIGHT CLARIFY THIS IN FUTURE PRESENTATIONS.

5. ITALIAN REP (CAGIATI) SAID HE BELIEVED THERE WERE TWO IMPORTANT POINTS ON THIS ISSUE. FIRST, THE EAST SEEMED TO BE WILLING TO TALK ABOUT A COMMON CEILING, BUT, SECOND, THE EAST WAS PRESSING FOR SUBCELINGS ON NATIONAL FORCES

IN THE AREA OF REDUCTIONS. THE EAST MAY WANT TO RAISE THE ISSUE OF INCLUSION OF FRENCH FORCES IN NEGOTIATIONS, YET IN ITALIAN REP'S VIEW, THE FRENCH WOULD NOT ACCEPT ANY INVOLVEMENT. HE SUGGESTED THAT ALLIES EMPHASIZE TO EAST THAT ALLIED PROPOSAL EXCLUDES NATIONAL SUBCEILINGS.

6. US DEPREP SUGGESTED THAT ALLIES NOT BE DRAWN INTO DEBATE WITH EAST ON ISSUE OF SUBCEILINGS ON NATIONAL FORCES OR ANY OTHER DETAILS OF ALLIED PLANS FOR PHASE II AND THAT THEY TAKE THE LINE WITH THE EAST THAT THE COMMON CEILING APPLIES TO ALL FORCES IN THE AREA. HE SUGGESTED THAT, THE MORE THE ALLIES TOOK INITIATIVE TO RAISE ISSUE OF INCLUSION OF EUROPEAN FORCES, THE MORE THE EAST WOULD TRY TO PRESS NOW FOR ADDRESSAL OF PHASE II, WHICH ALLIES DO NOT WANT. FRG REP (BEHREND) NOTED THAT CEILINGS WOULD BE PLACED ON US AND SOVIET FORCES IN PHASE I, BUT THAT ALLIES SHOULD NOT MAKE THIS A PRECEDENT FOR SUBCEILINGS ON NATIONAL FORCES IN PHASE II. US DEPREP SUGGESTED ALLIES STICK TO 700,000 MAN COMMON CEILING AND SHOULD DECLINE TO DISCUSS CATEGORIES OF ANY KIND.

7. NETHERLANDS REP (QUARLES) OBSERVED THAT FRENCH WOULD HAVE TO RESPECT THE COMMON CEILING AS FAR AS THEIR FORCES IN FRG ARE CONCERNED. IF FRENCH WERE TO INCREASE THEIR FORCES IN FRG, ALLIES WOULD BE IN VIOLATION OF COMMON CEILING AGREEMENT. NETHERLANDS REP EXPRESSED VIEW THAT FRENCH FORCES IN FRG WERE BELOW STRENGTH AND THAT IF FRENCH SOUGHT TO BRING THEIR FORCES UP TO STRENGTH, THIS COULD RESULT IN CONFIDENTIAL

PAGE 04 VIENNA 09924 01 OF 03 021314Z

ALLIED VIOLATION OF COMMON CEILING AGREEMENT. FRG REP OBSERVED THAT FRG PERMISSION WOULD BE REQUIRED FOR FRENCH INCREASES, BUT THAT IT WOULD BE AWKWARD FOR FRG TO BE REQUIRED BY POSSIBLE MBFR TREATY TO SAY NO TO THE FRENCH. BELGIAN ACTING REP EXPRESSED BELIEF THAT FRENCH FORCES IN FRG NOW NUMBERED ABOUT 65,000 AND THAT THIS WAS ONLY 2,000 BELOW THE CEILING AGREED BILATERALLY BETWEEN THE FRG AND FRANCE. US REP EXPRESSED VIEW THAT HIS ISSUE WAS ONE THAT MIGHT BE COVERED UNDER THE NON-CIRCUMVENTION HEADING BUT THAT IT WAS PREMATURE TO DISCUSS IT AT THIS STAGE IN ANY FORM. BELGIAN ACTING REP BELIEVED ISSUE WAS ONE MORE OF COMPLIANCE WITH THE BASIC PROVISIONS OF THE AGREEMENT RATHER THAN NON-CIRCUMVENTION. BELGIAN ACTING REP ALSO CAUTIONED ALLIES TO BEWARE OF THE PRECEDENT THIS INTERPRETATION OF NON-CIRCUMVENTION MIGHT SET FOR FUTURE. ITALIAN REP EXPRESSED VIEW THAT ALLIES WOULD HAVE MORE DIFFICULTIES RESPECTING FLOORS ON THEIR FORCES THAN CEILINGS.

8. GREEK REP (DOUNTAS) REPORTED A BILATERAL WITH THE BULGARIAN REP. THE LATTER HAD TOLD HIM THAT THE WESTERN PROPOSAL WAS UNREALISTIC, AND THAT IF THE TWO COMPETING PROPOSALS REACHED THE PUBLIC, THAT OF THE PACT

WOULD APPEAR MORE REALISTIC AND FAIR. HIS IMPLICATION WAS THAT THE EASTERN PROPOSAL MIGHT BECOME MORE PUBLIC. THE BULGARIAN REP HOPED THAT THE WESTERN PROPOSALS WOULD IMPROVE OVER TIME.

9. CANADIAN REP (GRANDE) STATED THAT HE HAD BEEN FLOODED WITH INVITATIONS DURING WEEK OF 26 NOVEMBER, HAVING RECEIVED INVITATIONS FROM CZECHS, ROMANIANS AND SOVIETS. HE ASKED WHETHER OTHER ALLIES HAD ALSO BEEN APPROACHED TO THE SAME DEGREE. ONLY GREEKS REPORTED INVITATION FROM ROMANIANS, AND ITALIANS REPORTED INVITATION FROM RUSSIANS, BOTH FOR 30 NOVEMBER.

CONFIDENTIAL

PAGE 01 VIENNA 09924 02 OF 03 021326Z

53

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R 012133Z DEC 73
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 803
SECDEF/WASHDC
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AMEMBASSY BONN
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USNMR/SHAPE
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C O N F I D E N T I A L SECTION 2 OF 3 VIENNA 9924

MBFR NEGOTIATIONS

FROM US REP MBFR

10. OUTLINE OF THE AHG REPORT TO THE NAC. UK REP (ROSE) THEN INTRODUCED AN OUTLINE FROM WHICH HE PROPOSED TO PRESENT THE AD HOC GROUP'S ORAL REPORT TO THE NAC ON DEC. 3. HE EXPLAINED THAT FRG REP BEHREND'S WHO HAD LED GROUP OF THREE AD HOC GROUP REPS THAT HAD REPORTED TO COUNCIL ON NOV. 9 HAD RECOMMENDED THAT THE REPORT BE GIVEN BY ONE REPRESENTATIVE, WITH THE OTHER TWO HELPING TO ANSWER QUESTIONS. THE DEC. 3 GROUP (UK, CANADIAN, AND GREEK REPS) HAD AGREED TO FOLLOW THIS PROCEDURE. DISCUSSION OF THE REPORT INCLUDED AGREEMENT ON THE FOLLOWING POINTS: (A) THE GROUP SHOULD STRON-

GLY RXPRESS ITS APPRECIATION FOR THE EXPEDITIOUS ACTION OF NAC ON THE FRAMEWORK PROPOSAL. (B) POINT OUT THAT GROUP HAD RESPONDED TO SOVIET PROPOSAL BY CONTINUING ACCORDING TO PLAN, BUT THAT BY CASTING THEMES PRESENTED ON 13, 15, AND 20 NOV. AS "GENERAL PROPOSALS" AND BY TIMELY INTRODUCTION OF OUTLINE, THE ALLIES HAD PREVENTED CONFIDENTIAL

PAGE 02 VIENNA 09924 02 OF 03 021326Z

THE PACT FROM SEIZING THE INITIATIVE. (C) EMPHASIZE THAT ALTHOUGH THERE HAD BEEN SOME PRESS LEAKS, NO PATTERN OF COMPETITIVE BRIEFING OF THE PRESS OR RECRIMINATION HAD DEVELOPED, AND THE GROUP FELT IT WAS IMPORTANT TO CONTINUE TO AVOID THIS. (D) ON THE WHOLE, THE ALLIED TACTICAL SITUATION APPEARS STRONGER THAN THAT OF THE PACT AT THE PRESENT TIME; THE PACT IS UNABLE TO OBLIGE THE ALLIES TO DISCUSS THEIR PROPOSAL, AND IS FINDING IT DIFFICULT TO USE IT AS A BASIS FOR BEGINNING A DIALOGUE BECAUSE OF THEIR FAILURE TO LAY A CONCEPTUAL FOUNDATION FOR IT.

11. THE DISCUSSION THEN TURNED TO UK REP'S PROPOSED ASSESSMENT OF PACT SUBSTANTIVE ATTITUDES. UK REP STATED THAT WHILE THERE HAD BEEN NO POSITIVE OR FORTHCOMING SIGNS FROM EAST IN PLENARIES, EAST HAS IN BILATERAL TALKS SIGNALLED SOME FLEXIBILITY AND NOT CLOSED OFF ANY OPTIONS. UK REP, HOWEVER, SAID A CLEAR DISTINCTION SHOULD BE MADE BETWEEN THE UNYIELDING ATTITUDE TAKEN IN PLENARY STATEMENTS AND HINTS IN BILATERALS AND INFORMAL CONTACTS THAT THERE WOULD BE SOME FLEXIBILITY IN THE PACT POSITION. THE GROUP AGREED THAT THIS DISTINCTION WAS VALID, BUT BELGIAN ACTING REP, NORWEGIAN REP, NETHERLANDS REP AND ITALIAN REP CAUTIONED AGAINST GIVING THE NAC AN EXAGGERATED IMPRESSION OF THE FLEXIBILITY SHOWN IN BILATERALS. CANADIAN REP POINTED OUT THAT WHILE THE PACT HAD INDICATED IN BILATERALS THAT THEY WOULD BE FLEXIBLE, THERE HAD BEEN NO CONSISTENT LINE TAKEN; PACT REPS GAVE HINTS OF BEING FORTHCOMING AND THEN WITHDREW THEM. UK REP OBSERVED THAT THE PACT APPEARED TO BE USING BILATERALS MAINLY TO PROBE FOR AREAS WHERE ALLIES MIGHT BE WEAK OR EASILY TEMPTED. WITH REGARD TO PACT PLENARY STATEMENTS, THE GROUP HAD OBSERVED SOME NUANCES. US DEPREP NOTED THAT SOVIET REP KHLESTOV'S STATEMENT IN THE NOV. 28 PLENARY HAD SUGGESTED THAT IN THE FIRST STAGE THE 20,000 MEN WITH CORRESPONDING ARMAMENTS AND COMBAT EQUIPMENT WOULD BE REDUCED "FROM EACH SIDE," WHILE THE 8 NOV. EASTERN DRAFT HAD STATED THAT THESE REDUCTIONS WOULD BE MADE IN THE FORCES OF THE DIRECT PARTICIPANTS LISTED BY NAME, TOGETHER. IN THIS CONTEXT BELGIAN ACTING REP RECALLED A BILATERAL (ON NOV. 22) IN WHICH SOVIET DELOFF SCHUSTOV HAD TOLD HIM THAT WHILE ALL PARTICIPANTS MUST BE INCLUDED IN THE FIRST PHASE THEY NEED NOT BE INCLUDED PROPORTIONATELY -- THE BULK OF THE ALLIED CUTS MIGHT BE TAKEN FROM US FORCES, AND BELGIUM, FOR EXAMPLE, COULD REDUCE ONLY 500 MEN. NETHERLANDS REP POINTED OUT THAT EVEN A CUT OF 500 MEN IN EACH EUROPEAN FORCE WOULD ESTABLISH A SEPARATE SUB-CEILING, WHICH APPEARED TO BE THE MAIN SOVIET OBJECTIVE. CONFIDENTIAL

PAGE 03 VIENNA 09924 02 OF 03 021326Z

TIVE.

12. ITALIAN REP OBSERVED THAT PACT PLENARY STATEMENTS APPEARED TO LAY HEAVIER STRESS ON INCLUDING AIR FORCES AND NUCLEAR FORCES THAN ON INCLUDING ALL FORCES PROPORTIONATELY FROM THE BEGINNING. UK REP OBSERVED THAT THERE WERE STRONG INDICATION THAT THE PACT WOULD STRESS THE LINK BETWEEN PHASES ONE AND TWO, THE INCLUSION OF EUROPEAN (ESPECIALLY FRG) FORCES, AND THE INCLUSION OF AIR FORCES AND NUCLEAR WEAPONS. US DEPREP POINTED OUT THAT IN DISCUSSING A "LINK" BETWEEN TWO PHASES, THE PACT WAS ALREADY TALKING IN TERMS OF THE ALLIED PROPOSAL, ALTHOUGH NOT OF COURSE WITH A SATISFACTORY SUBSTANTIVE CONTENT. THE GROUP AGREED THAT THESE NUANCES SHOULD NOT BE PRESENTED ORALLY TO THE NAC, SINCE THEY WERE AS YET UNCERTAIN AND WERE TIGHTLY LINKED TO THE DAY-TO-DAY PROGRESS OF NEGOTIATIONS. HOWEVER, THE GROUP ACCEPTED THE SUGGESTION OF THE NETHERLANDS REP THAT THE NAC BE TOLD OF THE CONCLUSION THAT A MAJOR SOVIET OBJECTIVE AT THIS POINT IS TO INTERFERE WITH ANY FUTURE EUROPEAN UNIFICATION BY SETTING SUB-CEILINGS ON THE FORCES OF EACH PARTICIPANT AT THE EARLIEST POSSIBLE MOMENT. GROUP ALSO ACCEPTED NETHERLANDS REP'S CONCLUSION FROM THIS THAT ALLIES SHOULD MAKE IT CLEAR THAT THEY COULD ACCEPT REDUCTIONS ON EUROPEAN FORCES ONLY IN THE CONTEXT OF A COMMON CEILING.

13. UNDER THE HEADING OF FUTURE WORK, THE GROUP ACCEPTED UK REP'S SUGGESTION THAT HE STRESS TO THE NAC THE DESIRABILITY OF RECEIVING EARLY GUIDANCE ON HOW STABILIZING MEASURES SHOULD BE HANDLED IN THE FUTURE. UK REP EXPLAINED THAT HE FEARED THAT NAC MIGHT HOLD NEGOTIATORS TO THE EXISTING MANDATE OF NEGOTIATING FIRST ON PRE-REDUCTION STABILIZING MEASURES WITHOUT APPROVING ANY FIRM ALLIED POSITION ON THEM. BELGIAN ACTING REP SUPPORTED THIS VIEW, STATING THAT HIS IMPRESSION IN BRUSSELS THE PREVIOUS DAY HAD BEEN THAT SPC WAS UNLIKELY TO GIVE AD HOC GROUP THE GUIDANCE IT SOUGHT BY DEC 11.

14. THE GROUP AGREED TO INFORM THE NAC OF THE FOLLOWING SCHEDULE OF FUTURE MEETINGS: LAST PLENARY IN DEC. WILL BE DEC 13; LAST AD HOC GROUP MEETING IN DEC. WILL BE DEC 14; DURING PERIOD FROM DEC 15 TO JAN 7, DELEGATIONS WILL HAVE AT MOST SKELETON STAFFS IN VIENNA; AD HOC GROUP WILL MEET DURING WEEK OF JAN 7; FIRST 1974 PLENARY WILL BE DURING WEEK OF JAN 14; NEXT AD HOC ORAL REPORT TO NAC MIGHT BE ON JAN 25. THE GROUP AGREED THAT ITS FIRST ORDER CONFIDENTIAL

PAGE 04 VIENNA 09924 02 OF 03 021326Z

OF BUSINESS IN JANUARY WILL BE TO DISCUSS NEGOTIATING TACTICS FOR JAN. ON THE BASIS OF GUIDANCE RECEIVED DURING CONSULTATIONS IN CAPITALS DURING RECESS. IT ACCEPTED A SUGGESTION BY NETHERLANDS REP THAT THERE BE A PRELIMINARY EXCHANGE OF VIEWS ON THIS SUBJECT PRIOR TO THE 14 DEC RECESS IN ORDER TO FORMULATE THE RELEVANT QUESTIONS FOR CAPITALS TO ADDRESS.

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PAGE 01 VIENNA 09924 03 OF 03 021335Z

53

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FM AMEMBASSY VIENNA

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AMEMBASSY LONDON

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C O N F I D E N T I A L SECTION 3 OF 3 VIENNA 9924

MBFR NEGOTIATIONS

FROM US REP MBFR

15. OUTLINE OF ALLIED PRESENTATION TO BE MADE IN PLENARY SESSION WEEK OF 3 DECEMBER. OUTLINE PREPARED BY AHG DRAFTING GROUP ON ALLIED PRESENTATION TO BE MADE IN PLENARY SESSION WEEK OF 3 DEC WAS DISTRIBUTED TO AHG. AHG REVIEWED OUTLINE AND MADE SUBSTANTIVE SUGGESTIONS DISCUSSED BELOW FOR INCORPORATION INTO TEXT OF PRESENTATION WHICH WILL BE PREPARED IN DRAFTING GROUP BEGINNING 30 NOV.

16. ITALIAN REP ASKED WHETHER ALLIES REALLY NEEDED TO MAKE ANOTHER PRESENTATION ON GEOGRAPHIC AREA SINCE THIS WAS AGREED WITH EAST. UK DEP REP (GOODALL) STATED THAT DRAFTING GROUP BELIEVED THAT GEOGRAPHIC AREA WAS AN IMPORTANT ITEM IN ALLIED OUTLINE OF PROPOSALS AND THAT AT LEAST A BOW HAD TO BE MADE IN THIS DIRECTION IN ALLIED PRESENTATIONS. US DEPREP SUGGESTED THAT RATHER THAN TREAT THIS ISSUE IN DETAIL, ALLIED PRESENTATION COULD SIMPLY RECONFIDENTIAL

PAGE 02 VIENNA 09924 03 OF 03 021335Z

FER TO THE KNOWN VIEWS OF THE ALLIES, AND FRG REP SUGGESTED THAT PRESENTATION MIGHT SIMPLY REFER TO EARLIER ALLIED PRESENTATIONS. BELGIAN ACTING REP SUGGESTED THAT ALLIES SHOULD NOT BE SHY ABOUT MAKING PRESENTATIONS WHICH MIGHT APPEAR REPETITIOUS, NOTING THAT EASTERN SIDE WAS NOT SHY IN THIS RESPECT. HE ALSO SUGGESTED THAT ALLIED PRESENTATION WOULD NEED SUBSTANCE AND SHOULD NOT MERELY RE-

FER BACK TO PREVIOUS PRESENTATIONS.

17. IN SECTION ON FORCES TO BE REDUCED, UK REP NOTED THAT HE WOULD PROVIDE AHG ON 30 NOV A PAPER ON ARGUMENTS AGAINST INCLUSION OF AIR FORCES IN REDUCTIONS AND THAT THIS, ALONG WITH HIS EARLIER PAPER ON NUCLEAR FORCES, MIGHT PROVIDE MATERIAL ON WHICH THE DRAFTING GROUP COULD DRAW.

18. ITALIAN REP SUGGESTED THAT IN RESPONSE TO SOVIET REP KHLES-TOV'S 28 NOV PLENARY STATEMENT, WHICH QUOTED ALLIED OFFICIALS AS SAYING THAT BALANCE OF FORCES EXISTED IN CENTRAL EUROPE, ALLIES MIGHT QUOTE A FEW STATEMENTS BY SOVIET OFFICIALS, SUCH AS THOSE MADE AT THE ANNUAL CELEBRATION OF THE OCTOBER REVOLUTION, BOASTING OF SUPERIORITY OF THE SOVIET ARMED FORCES. UK REP AGREED THAT ALLIES MIGHT COUNTER WITH ONE OR TWO SOVIET QUOTATIONS BUT THAT ALLIES SHOULD NOT ENGAGE IN A WAR OF QUOTATIONS. FRG REP STATED THAT HE HAD INFORMED GDR REP (OESER) THAT ALLIES COULD QUOTE EASTERN OFFICIALS JUST AS WELL AS EAST COULD QUOTE WESTERN OFFICIALS. FRG REP REPORTED HE HAD ASKED BONN FOR QUOTATIONS MADE BY EASTERN OFFICIALS AT ARMED FORCES DAY CELEBRATIONS AND MAY 1 CELEBRATIONS ABOUT THE SUPERIORITY OF WARSAW PACT. BELGIAN ACTING REP SUGGESTED THAT ALLIED PRESENTATION SHOULD MAKE POINT THAT ALLIES COULD QUOTE EASTERN OFFICIALS, AND ACTUALLY USE ONLY ONE OR TWO QUOTES, AND THEN SAY THAT ALLIES DID NOT BELIEVE CONTINUED EXCHANGE OF QUOTATIONS SERVED ANY USEFUL PURPOSE AND WOULD PROPOSE THAT THIS PRACTICE BE STOPPED. GROUP AGREED.

19. NETHERLANDS REP EXPRESSED VIEW THAT SECTION ON PHASING, OR SCOPE AND TIMING, SHOULD GIVE THE FULL RANGE OF ALLIED REASONING ON WHY ALLIES BELIEVE PHASING IS IMPORTANT. ON POINT OF NOT INCLUDING OTHER FORCES IN PHASE I BESIDES US AND SOVIET FORCES, NETHERLANDS REP PROPOSED THAT ARGUMENT BE ADVANCED THAT REDUCTIONS OF WEST EUROPEAN FORCES COULD BE NEGOTIATED ONLY AFTER AN AGREEMENT HAD BEEN REACHED ON CONCEPT OF COMMON CEILING. HE SUGGESTED ALLIES SHOULD MAKE POINT THAT EAST WOULD BE PUTTING A CEILING ON CONFIDENTIAL

PAGE 03 VIENNA 09924 03 OF 03 021335Z

WEST EUROPEAN NATIONAL FORCES AND THAT THESE REDUCED FORCES WOULD HAVE TO BE TAKEN OFF ACTIVE STATUS WHEREAS FORCES ALLIES WISHED TO REDUCE IN FIRST PHASE NEED ONLY BE WITHDRAWN. GIVEN THESE SECURITY CONSIDERATIONS, ALLIES WOULD AGREE TO REDUCING NATIONAL FORCES ONLY WHEN THEY HAD AGREEMENT FROM THE EAST ON COMMON CEILING CONCEPT. THIS REASONING WOULD STRENGTHEN ALLIED ARGUMENTS FOR THE COMMON CEILING. ITALIAN REP OBSERVED THAT THIS LINE OF REASONING, I.E., EASTERN ATTAINMENT OF A CEILING ON EUROPEAN FORCES AND THE DEMOBILIZATION OF REDUCED WEST EUROPEAN FORCES, SHOULD PROVE A MOTIVE TO THE EAST FOR ACCEPTING THE COMMON CEILING CONCEPT AND THAT ALLIES SHOULD TRY TO CAPITALIZE ON EASTERN INTEREST IN COVERAGE OF EUROPEAN FORCES TO SELL COMMON CEILING IDEA.

20. FRG REP BEHREND'S NOTED THAT DRAFT OUTLINE ENDED ON THEME OF REDUCTION OF SOVIET-US GROUND FORCES, WHICH CAUSED HIM SOME DIF-

FICULTY. US DEPREP SUGGESTED, AND AHG AGREED, THAT PRESENTATION SHOULD END BY ADVOCATING REDUCTION OF US-SOVIET GROUND FORCES AND AGREEMENT ON COMMON CEILING.

21. GREEK REP SUGGESTED AS A GENERAL POINT THAT ALLIES SHOULD ADVANCE THEIR OWN POSITIVE ARGUMENTS ON THE VARIOUS ISSUES IN THE ALLIED APPROACH, AND CITE THE 28 JUNE COMMUNIQUE FROM THE PREPARATORY TALKS MAINLY AS A SUPPORTING ARGUMENT.

22. AHG WILL MEET FORNING OF 30 NOVEMBER, TO REVIEW DRAFTING GROUP DRAFT OF AHG WRITTEN REPORT TO BE SUBMITTED TO THE HAC ON 3 DECEMBER.HUMES

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